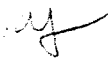


HHS COMMITTEE #1  
February 8, 2018  
**Worksession**

## MEMORANDUM

February 6, 2018

TO: Health and Human Services Committee

FROM: Vivian Yao, Legislative Analyst 

SUBJECT: **Worksession – FY19-24 Capital Improvements Program (CIP) and FY19 Capital Budget, Department of Health and Human Services**

The Health and Human Services (HHS) Committee will begin its review of the County Executive's recommended FY19-24 CIP for the Department of Health and Human Services (DHHS). The HHS Committee will review CIP projects that do not involve the public school system or are not education-related. The HHS and Education Committees are scheduled to meet on March 1 to discuss education-related DHHS CIP projects. The Executive recommended CIP for Health and Human Services is attached at ©1-9.

Representatives from the Department of Health and Human Services (DHHS), the Department of General Services (DGS), and the Office of Management and Budget (OMB) will participate in the worksession.

### I. OVERVIEW

For FY19-24, the Executive recommends a total of \$20.502 million for DHHS, which is a \$4.5 million or 28.4 percent increase from the Amended FY17-22 program. The Executive states that the increase results from the new Child Care Renovations project, increased funding for planning and design of the John F. Kennedy High School Wellness Center, and ongoing construction of the Avery Road Treatment Center. The increase has been offset by the completed Dennis Avenue Health Center and Progress Place Relocation and Personal Living Quarters projects. The Executive is recommending four ongoing projects and one new project. Four of these projects are education-related and will be reviewed jointly by the HHS and Education Committees on March 1.

In this meeting, the HHS Committee will review the Avery Road Treatment Center project and receive updates on other projects that are being addressed through County-wide umbrella projects.

## II. PROJECT REVIEW

### Avery Road Treatment Center (\$000) (PDF at ©2-3)

(in 000s)	Total	Total 6 years	FY19	FY20	FY21	FY22	FY23	FY24
<b>Recommend</b>	8,516	7,648	5,640	2,008	0	0	0	0

*The recommended funding sources are 4.889 million in G.O. Bonds, \$70,000 in PAYGO, and \$3.614 million in State Aid. An additional contribution of \$5 million from the nonprofit partner is not included in the PDF.*

*No funding or appropriations are requested or estimated for FY19 and FY20.*

*FY17-22 Approved total: \$8.516 million*

**Project Description:** The project provides for the replacement the existing Avery Road Treatment Center (ARTC), which provides residential, non-hospital detoxification and intermediate care services for adults through 20 medical detox and 40 intermediate care beds. Potomac Health Care Foundation, Ltd<sup>1</sup> (PHF) will construct and operate a new 64 bed facility through a 30-year long-term land lease and program operation services delivery agreement. The new facility will provide medical detox and intermediate case services, and will house an outpatient mental health and substance abuse treatment program supported by Medicaid reimbursements. The site will be master planned for future potential development of a 16-bed step-down program for transitional age youth.

There is no cost change from the approved FY17-22 project.

**Schedule:** Design commenced in March 2017, and is currently in the construction documents phase. Construction is scheduled to begin in fall 2018 with completion at the end of 2019 to early 2020. Executive staff explains that there was a one-year schedule delay resulting from competing the public-private partnership agreement/contracts consistent with property disposition requirements and obtaining funding approval from the State Board of Public Works before starting project expenditures.

**Transition Plan:** The Committee was previously briefed on the transition plan for serving clients during construction. Maryland Treatment Center will use existing unused capacity at Avery Road Combined Care facility and its facility in Emmitsburg, Maryland to maintain its current treatment capacity of 49 beds for Montgomery County. Transportation would be provided to clients and arranged for their families for services delivered outside of the County

**Council staff recommendation:** Approve as recommended by the Executive.

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<sup>1</sup>PHF is the not-for-profit foundation associated with Maryland Treatment Centers, the current program provider.

### **III. UPDATES FOR OTHER DHHS FACILITIES**

Executive staff have provided the following updates for improvements to the following DHHS facilities:

#### **1301 Piccard Drive:**

- Improvement under Energy Systems Modernization is substantially complete.
- Refresh work is scheduled to start in spring 2018.
- Design of ADA improvements is in progress; construction is scheduled for FY19.
- Design of roof replacement is complete; construction is scheduled for FY19.

#### **8818 Georgia Avenue**

- Improvement under Energy Systems Modernization is substantially complete.
- Refresh work is scheduled for fall 2018.



# Health and Human Services

## PROGRAM DESCRIPTION AND OBJECTIVES

The Department of Health and Human Services assures delivery of a full array of services to address the somatic and behavioral health, economic and housing security, and other emergent needs of Montgomery County residents. To achieve this, the Department (directly and/or via a network of community partners) develops and implements policies, procedures, programs, and services that: 1) offer customer-focused direct care and supports; 2) maximize financial and staffing resources to deliver services through effective management, coordination, and pursuit of strategic funding opportunities; 3) pilot and evaluate innovative approaches to service delivery and systems integration; and 4) develop, enhance, and maintain a broad network of community-based organizations, public, and private agencies to promote and sustain partnerships, which increase the availability of needed services.

The Department's services are administered under an organizational structure that includes six service areas: Aging and Disability Services; Children, Youth, and Family Services; Behavioral Health and Crisis Services; Public Health Services; Special Needs Housing; and Administration and Support.

## HIGHLIGHTS

- Create the Child Care Renovations project (\$11.75M) which will fund Americans with Disabilities Act (ADA) remediation of playgrounds and child care facilities. The project will also fund the replacement of modular child care facilities at various County locations.
- Funds the construction of a replacement facility for the existing Avery Road Treatment Center through a public-private partnership with assistance from the State.
- Funds the design of a High School Wellness Center (HSWC) at John F. Kennedy High School.

## PROGRAM CONTACTS

Contact Victoria Buckland of the Department of Health and Human Services at 240.777.1211 or Erika Lopez-Finn of the Office of Management and Budget at 240.777.2771 for more information regarding this department's capital budget.

## CAPITAL PROGRAM REVIEW

Four active projects comprise the Recommended FY19-24 Capital Improvements Program for the Department of Health and Human Services, for a total six-year cost of \$20.502 million, which is a \$4.5 million, or a 28.4 percent increase, from the Amended FY17-22 total six-year cost of \$15.964 million. The change results from the addition of a new project, Child Care Renovations, increased funding for planning and design in the High School Wellness Center project for John F. Kennedy High School, and ongoing construction of the Avery Road Treatment Center off set by costs for completed projects such as the Progress Place Relocation and Personal Living Quarters and Dennis Avenue Health Center.



# Avery Road Treatment Center (P601502)

<b>Category</b>	Health and Human Services	<b>Date Last Modified</b>	01/04/18
<b>SubCategory</b>	Health and Human Services	<b>Administering Agency</b>	General Services
<b>Planning Area</b>	Rockville	<b>Status</b>	Planning Stage

Total	Thru FY17	Est FY18	Total 6 Years	FY 19	FY 20	FY 21	FY 22	FY 23	FY 24	Beyond 6 Years
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## EXPENDITURE SCHEDULE (\$000s)

Planning, Design and Supervision	1,178	372	488	318	197	121	-	-	-	-
Site Improvements and Utilities	1,987	-	-	1,987	1,398	589	-	-	-	-
Construction	5,343	-	-	5,343	4,045	1,298	-	-	-	-
Other	8	8	-	-	-	-	-	-	-	-
<b>TOTAL EXPENDITURES</b>	<b>8,516</b>	<b>380</b>	<b>488</b>	<b>7,648</b>	<b>5,640</b>	<b>2,008</b>	-	-	-	-

## FUNDING SCHEDULE (\$000s)

G.O. Bonds	4,832	310	488	4,034	3,026	1,008	-	-	-	-
PAYGO	70	70	-	-	-	-	-	-	-	-
State Aid	3,614	-	-	3,614	2,614	1,000	-	-	-	-
<b>TOTAL FUNDING SOURCES</b>	<b>8,516</b>	<b>380</b>	<b>488</b>	<b>7,648</b>	<b>5,640</b>	<b>2,008</b>	-	-	-	-

## APPROPRIATION AND EXPENDITURE DATA (\$000s)

Appropriation FY 19 Request	-	Year First Appropriation	FY15
Appropriation FY 20 Request	-	Last FY's Cost Estimate	8,516
Cumulative Appropriation	8,516		
Expenditure / Encumbrances	6,149		
Unencumbered Balance	2,367		

## Project Description

This project provides for the planning, design, and construction of a replacement facility for the existing Avery Road Treatment Center (ARTC). The existing facility provides residential substance abuse treatment for low-income County residents through 20 medical detox and 40 Intermediate Care Facility beds. In conjunction with a public-private partnership and with assistance from the State, a private partner will construct and operate a new ARTC facility over a 30-year term through a long-term land lease and program operation service delivery agreements.

## Location

14703 Avery Road, Rockville, Maryland

## Capacity

The new ARTC will be a 64 bed, 36,500 gross square foot residential treatment facility providing medical detox and Intermediate Care Facility levels of care. The facility will also house an outpatient mental health and substance abuse treatment program supported by Medicaid reimbursements. The site will be master planned for future potential development of a 16-bed step-down program for transitional age youth.

## Estimated Schedule

Design will be performed in FY17 and FY18. Construction is scheduled to begin in FY19 with completion in FY20.

## Project Justification

The existing ARTC facility was constructed of pre-fabricated modular units in 1991 and needs to be replaced.

## Fiscal Note

This project reflects County and State contributions to the facility. The State legislature approved funding of \$310,000 in FY15, \$104,000 in FY16, \$1,026,604 in FY17, and \$1,000,000 in FY18 in grants to the County to support the project. The County anticipates State funding approval of approximately \$1.3 million to design in FY19. State Aid is expected to total \$3.614 million. Not included in this project description form is a \$5 million contribution from the non-profit partner.

## Disclosures

A pedestrian impact analysis has been completed for this project. The County Executive asserts that this project conforms to the requirement of relevant local plans, as required by the Maryland Economic Growth, Resource Protection and Planning Act.

## Coordination

Health and Human Services

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Department of Health and Human Services, Department of General Services, County Attorney, Office of Procurement, Maryland Department of Health and Mental Hygiene, Private and/or non-profit substance abuse treatment providers Private developers

ZavaZone

Avery Rd

RedGate Golf Course

Avery Rd

Rock Creek

Lake Verona

La

24th St

E. Glade Cr

22

Norbeck Rd

Baltimore Rd

24th St

Norbeck Rd

Baltimore Rd



# Child Care in Schools (P649187)

<b>Category</b>	Health and Human Services	<b>Date Last Modified</b>	12/18/17
<b>SubCategory</b>	Health and Human Services	<b>Administering Agency</b>	General Services
<b>Planning Area</b>	Countywide	<b>Status</b>	Ongoing

Total	Thru FY17	Est FY18	Total 6 Years	FY 19	FY 20	FY 21	FY 22	FY 23	FY 24	Beyond 6 Years
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## EXPENDITURE SCHEDULE (\$000s)

Planning, Design and Supervision	1,255	1,143	112	-	-	-	-	-	-	-
Construction	2,409	1,742	667	-	-	-	-	-	-	-
Other	22	22	-	-	-	-	-	-	-	-
<b>TOTAL EXPENDITURES</b>	<b>3,686</b>	<b>2,907</b>	<b>779</b>	-	-	-	-	-	-	-

## FUNDING SCHEDULE (\$000s)

G.O. Bonds	2,902	2,123	779	-	-	-	-	-	-	-
PAYGO	784	784	-	-	-	-	-	-	-	-
<b>TOTAL FUNDING SOURCES</b>	<b>3,686</b>	<b>2,907</b>	<b>779</b>	-	-	-	-	-	-	-

## APPROPRIATION AND EXPENDITURE DATA (\$000s)

Appropriation FY 19 Request	(539)	Year First Appropriation	FY91
Appropriation FY 20 Request	-	Last FY's Cost Estimate	4,225
Cumulative Appropriation	4,225		
Expenditure / Encumbrances	3,636		
Unencumbered Balance	589		

### Project Description

This project provides for the placement of a large designated child care classroom at public schools where Montgomery County Public Schools (MCPS) is undertaking major construction or renovation. MCPS will oversee the construction or renovation of the school, and the County will arrange to lease the child care portion of the building to a private child-care provider. Cost estimates are based on per square foot costs for elementary school construction, adjusted for the additional State restroom and food prep licensing requirements for child care facilities. Site specific factors are not included.

### Cost Change

Decrease cost for design of Burtonsville Child Care Center. The center is on hold due to lower than expected enrollment projections from MCPS.

### Project Justification

Findings from the Child Care Modular Study (1989) support this project. The Report of the Interagency Committee on Child Care Facilities at Public School Sites (1989) established the policy of locating child day care facilities at school sites, with priority given to programs that met school selection criteria, facility size, capital budgeting and fiscal procedures.

### Disclosures

A pedestrian impact analysis will be performed during design or is in progress.

### Coordination

Department of Health and Human Services, Department of General Services, Montgomery County Public Schools





# Child Care Renovations (P601901)

**Category**  
**SubCategory**  
**Planning Area**

Health and Human Services  
Health and Human Services  
Countywide

**Date Last Modified**  
**Administering Agency**  
**Status**

01/08/18  
General Services  
Planning Stage

Total	Thru FY17	Est FY18	Total 6 Years	FY 19	FY 20	FY 21	FY 22	FY 23	FY 24	Beyond 6 Years
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## EXPENDITURE SCHEDULE (\$000s)

Planning, Design and Supervision	1,905	-	-	1,905	500	155	155	155	470	470	-
Site Improvements and Utilities	1,750	-	-	1,750	-	200	200	200	575	575	-
Construction	6,225	-	-	6,225	-	665	665	665	2,070	2,070	-
Other	1,870	-	-	1,870	-	200	200	200	635	635	-
<b>TOTAL EXPENDITURES</b>	<b>11,750</b>	<b>-</b>	<b>-</b>	<b>11,750</b>	<b>500</b>	<b>1,250</b>	<b>1,250</b>	<b>1,250</b>	<b>3,750</b>	<b>3,750</b>	<b>-</b>

## FUNDING SCHEDULE (\$000s)

G.O. Bonds	11,750	-	-	11,750	500	1,250	1,250	1,250	3,750	3,750	-
<b>TOTAL FUNDING SOURCES</b>	<b>11,750</b>	<b>-</b>	<b>-</b>	<b>11,750</b>	<b>500</b>	<b>1,250</b>	<b>1,250</b>	<b>1,250</b>	<b>3,750</b>	<b>3,750</b>	<b>-</b>

## APPROPRIATION AND EXPENDITURE DATA (\$000s)

Appropriation FY 19 Request	500	Year First Appropriation	FY19
Appropriation FY 20 Request	1,250	Last FY's Cost Estimate	-
Cumulative Appropriation	-		
Expenditure / Encumbrances	-		
Unencumbered Balance	-		

### Project Description

This project provides for renovation or replacement of child care facilities to ensure compliance with new laws pertaining to the Americans with Disabilities Act (ADA) and safety concerns.

The project addresses three major components:

1. Remedies ADA non-compliant features at child care centers located in County buildings.
2. Provides for the design and construction of ADA compliant playgrounds at existing child care facilities while also incorporating other playground requirements included in COMAR 13A.16.01, NAEYC Early Learning Standards and Accreditation Criteria, and the Maryland Program Accreditation Standards for Implementing Quality Childhood programs.
3. Provides for replacement of modular facilities.

### Estimated Schedule

ADA upgrades for Child Care Center facilities and Child care Playgrounds will start in FY19.

### Project Justification

This project is designed to bring child care facilities and playgrounds into compliance with Federal ADA requirements.

### Coordination

Health and Human Services, Montgomery County Public Schools, Department of General Services, Office of Management and Budget, Maryland National Capital Park and Planning Commission, and child care center service providers



# High School Wellness Center (P640902)

**Category**  
**SubCategory**  
**Planning Area**

Health and Human Services  
Health and Human Services  
Countywide

**Date Last Modified**  
**Administering Agency**  
**Status**

01/04/18  
General Services  
Ongoing

Total	Thru FY17	Est FY18	Total 6 Years	FY 19	FY 20	FY 21	FY 22	FY 23	FY 24	Beyond 6 Years
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## EXPENDITURE SCHEDULE (\$000s)

Planning, Design and Supervision	391	56	211	124	115	9	-	-	-	-
Construction	4,919	3,837	667	415	385	30	-	-	-	-
Other	487	346	6	135	50	85	-	-	-	-
<b>TOTAL EXPENDITURES</b>	<b>5,797</b>	<b>4,239</b>	<b>884</b>	<b>674</b>	<b>550</b>	<b>124</b>	-	-	-	-

## FUNDING SCHEDULE (\$000s)

G.O. Bonds	5,638	4,239	825	574	450	124	-	-	-	-
Current Revenue: General	159	-	59	100	100	-	-	-	-	-
<b>TOTAL FUNDING SOURCES</b>	<b>5,797</b>	<b>4,239</b>	<b>884</b>	<b>674</b>	<b>550</b>	<b>124</b>	-	-	-	-

## OPERATING BUDGET IMPACT (\$000s)

Program-Staff				470	-	86	96	96	96	96
Program-Other				3,615	-	723	723	723	723	723
<b>NET IMPACT</b>				<b>4,085</b>	-	<b>809</b>	<b>819</b>	<b>819</b>	<b>819</b>	<b>819</b>
<b>FULL TIME EQUIVALENT (FTE)</b>					-	<b>0.9</b>	<b>1</b>	<b>1</b>	<b>1</b>	<b>1</b>

## APPROPRIATION AND EXPENDITURE DATA (\$000s)

Appropriation FY 19 Request	100	Year First Appropriation	FY09
Appropriation FY 20 Request	-	Last FY's Cost Estimate	5,697
Cumulative Appropriation	5,697		
Expenditure / Encumbrances	4,458		
Unencumbered Balance	1,239		

## Project Description

This project provides for the placement of High School Wellness Centers (HSWC) at public schools. HSWCs provide health, mental health, and social services, as well as family support/youth development services which attempt to address the needs of youth and to build their skills and strengths to be more successful in all sectors of their lives. Services are targeted to meet the specific needs of the school. This project is in accordance with the recommendations of the School Based Wellness Center Planning Group (SBWCPG), the Department of Health and Human Services (DHHS) and Montgomery County Public Schools (MCPS). The selection of the host school is based upon criteria recommended by the SBWCPG. MCPS will oversee the construction of the HSWC sites. The County will occupy the space with DHHS personnel and contractors. The HSWC are similar in design to School Based Health Centers with modifications to accommodate the older student population's needs and services.

## Estimated Schedule

Wheaton HSWC was completed in FY16. Seneca Valley HSWC design will be completed in FY18, with construction scheduled to be completed in FY21.

## Cost Change

Add \$100,000 in FY19 in Current Revenue for the planning of a High School Wellness Center at John F. Kennedy High School.

## Project Justification

This project is recommended by the SBWCPG, DHHS, and MCPS. Each HSWC will provide services to address the physical health, mental health, and social service needs, as well as provide youth development opportunities to the students.

## Coordination

Department of Health and Human Services, Department of General Services, Montgomery County Public Schools



# School Based Health & Linkages to Learning Centers (P640400)

**Category**  
**SubCategory**  
**Planning Area**

Health and Human Services  
Health and Human Services  
Countywide

**Date Last Modified**  
**Administering Agency**  
**Status**

01/04/18  
General Services  
Ongoing

Total	Thru FY17	Est FY18	Total 6 Years	FY 19	FY 20	FY 21	FY 22	FY 23	FY 24	Beyond 6 Years
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## EXPENDITURE SCHEDULE (\$000s)

Planning, Design and Supervision	1,520	1,372	138	10	5	5	-	-	-	-
Construction	8,216	7,120	676	420	300	120	-	-	-	-
Other	1,634	1,447	187	-	-	-	-	-	-	-
<b>TOTAL EXPENDITURES</b>	<b>11,370</b>	<b>9,939</b>	<b>1,001</b>	<b>430</b>	<b>305</b>	<b>125</b>	-	-	-	-

## FUNDING SCHEDULE (\$000s)

Federal Aid	494	494	-	-	-	-	-	-	-	-
G.O. Bonds	10,551	9,305	816	430	305	125	-	-	-	-
Current Revenue: General	260	140	120	-	-	-	-	-	-	-
Recordation Tax Premium (MCG)	65	-	65	-	-	-	-	-	-	-
<b>TOTAL FUNDING SOURCES</b>	<b>11,370</b>	<b>9,939</b>	<b>1,001</b>	<b>430</b>	<b>305</b>	<b>125</b>	-	-	-	-

## OPERATING BUDGET IMPACT (\$000s)

Program-Staff	480	-	80	100	100	100	100
Program-Other	-	-	-	-	-	-	-
<b>NET IMPACT</b>	<b>480</b>	<b>-</b>	<b>80</b>	<b>100</b>	<b>100</b>	<b>100</b>	<b>100</b>
<b>FULL TIME EQUIVALENT (FTE)</b>	<b>-</b>	<b>0.8</b>	<b>1</b>	<b>1</b>	<b>1</b>	<b>1</b>	<b>1</b>

## APPROPRIATION AND EXPENDITURE DATA (\$000s)

Appropriation FY 19 Request	-	Year First Appropriation	FY04
Appropriation FY 20 Request	-	Last FY's Cost Estimate	11,370
Cumulative Appropriation	11,370		
Expenditure / Encumbrances	10,270		
Unencumbered Balance	1,100		

### Project Description

This project provides for the placement of School Based Health Centers (SBHC) and Linkages to Learning (LTL) sites at public schools. SBHCs provide primary health, social services, mental health, and youth development services. The LTL program provides accessible services to at-risk children and their families to improve adjustment to and performance in school, home, and community; services include health, mental health, social services, and educational support. Host schools are selected based on criteria recommended by the SBHC Interagency Planning Group and the LTL Advisory Group. Montgomery County Public Schools (MCPS) will oversee the construction of SBHC and LTL sites. The County will occupy the space with School Health Services and LTL personnel and contractors.

### Estimated Schedule

Maryvale LTL is expected to be completed in FY19 and open in FY20.

### Cost Change

FY16 \$988,000 transfer from Dennis Avenue Health Center.

### Project Justification

This project is part of the recommendations of the Department of Health and Human Services and MCPS.

### Other

Cost estimates are based on per square foot costs for school construction, adjusted by additional health care facility requirements such as examination rooms, a laboratory, and medical equipment. MCPS will provide maintenance and utilities by a Memorandum of Understanding. Site specific factors are to be determined, and will be provided during construction.

### Fiscal Note

Reflects FY15 transfer of \$65,000 in GO Bonds from the High School Wellness Center (P640902) project and a subsequent funding switch from GO Bonds to Recordation Tax Premium. FY16 funding switch replacing \$165,000 in Federal aid with GO Bonds recognizes actual Federal grant awards.

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**Coordination**

Department of Health and Human Services, Department of General Services, Montgomery County Public Schools